



Abstract

Social Welfare and Women Empowerment Department - Announcement made by the Hon'ble Minister - Formulation of Gender Budget in all Department to make separate Gender budgeting in Tamil Nadu - orders - Issued.

Social Welfare and Women Empowerment [SW2(2)] Department

G.O. (Ms) No.38

Dated: 08.07.2022

சுபகிருது, சித்திரை 22

திருவள்ளூர்ஆண்டு 2053

Read:

1. Announcements made by the Hon'ble Minister in the floor of the Tamil Nadu Legislative Assembly on 21.04.2022.
2. From the Director of Social Welfare, Letter.No.5633/SRCW/2022, dated:10.05.2022.

ORDERS:-

In the reference first read above, the Hon'ble Minister for Social Welfare - Women Empowerment has made the following announcement in the floor of the Tamil Nadu Legislative Assembly on 21.04.2022:-

"தமிழ்நாட்டில் பாலினம் குறித்த நிதி நிலை அறிக்கையை உறுதி செய்வதற்காக அனைத்துத் துறைகளிலும் பாலின வரவு செலவு திட்டம் உருவாக்கப்படும்."

"Formulation of Gender Budget in all Department to ensure separate Gender budgeting in Tamil Nadu."

2. Based on the announcement made by the Hon'ble Minister for Social Welfare - Women Empowerment, the Director of Social Welfare, in her letter 2nd read above has sent the draft guidelines for the formulation of Gender Budgeting in all Departments and requested for approval of the Government.

3. After careful examination, the Government accept the proposal of the Director of Social Welfare and approve the guidelines for formulation of Gender Budget in all Department to ensure separate Gender Budgeting in Tamil Nadu as appended to this order.

(P.T.O.)

4. This orders issues with the concurrence of Finance Department vide its U.O.No.31957/Fin.(SW)/2022, dated 28.06.2022.

(By order of the Governor)

ShambhuKallollikar
Additional Chief Secretary to Government

To

The Additional Chief Secretary / Principal Secretary / Secretary to Government, All Department, Secretariat, Chennai - 9.

The Director of Social Welfare, Chennai-15.

The Director of Social Defence, Chennai-10.

The Director Cum Mission Director, Integrated Child Development Services, Chennai- 113.

Copy to:-

The Special Personal Assistant to the Hon'ble Chief Minister for Special Programme Implementation Department, Chennai - 600 009.

The Special Personal Assistant to the Hon'ble Minister for Social Welfare - Women Empowerment Department, Chennai - 600 009.

The Special Personal Assistant to the Hon'ble Minister for Finance/HRM Department, Chennai - 600 009.

Stock File/Spare Copies.

//Forwarded by Order//


Section Officer.

HS
08.07.2022

Annexure

General Guidelines for formulation of Gender Budget in all Departments

(G.O. (Ms) No.38, Social Welfare and Women Empowerment (SW2-2) Department, dated 08.07.2022)

Background

Women and Girls face various forms of vulnerability throughout the life cycle. They face Gender based discrimination before or after birth; violence, harassment or abuse; neglect due to dependence and lack of access to resources; social prejudice and exploitation. Indian constitution guarantees equality to women in its preamble, fundamental rights, Duties and through Directive Principles. To achieve this equality, Gender mainstreaming through Gender Budgeting is inevitable.

Gender mainstreaming is the process of assessing the implications for women and men of any planned action including legislature, policies and programmes. The ultimate goal is to achieve Gender Equality and Women's Empowerment.

Gender and Sex

Gender reflects culturally and socially constructed roles, responsibilities, privileges, relations and expectations for women and men, boys and girls. Because these are socially constructed, they can change over time and differ from one place to another. Sex is the biological make up of men and women, boys and girls - the physiological attributes with which they are born.

Gender Equity and Gender Equality

Gender Equity is the process of being fair to women and men. To ensure fairness, strategies and measures must often be available to compensate for women's historical and social disadvantages that differentiates women from men otherwise operating on a level playing field. Gender Equality is an outcome of Gender Equity. Because of the continuous support through policies and programmes, the Government has ensured that the women play very important role in Nation building process. As part of equitable and inclusive policy framework, the Gender Budgeting is gaining popularity in public policy. Government of Tamil Nadu since decades has placed the position of women in family and public space at a high pedestal. Through its social justice campaign and social inclusive policies, women have been provided opportunities to participate in public life.

Gender Budgeting

"Gender Budgeting is to be construed as an ongoing process of keeping a Gender perspective in policy/ programme formulation, its implementation and review. Gender budgeting is a fiscal innovation and a Public Financial Management (PFM) tool for budget transparency and accountability.

The Gender Budgeting process can be made ex-ante from the next Financial Year. Against the backdrop of Covid19 pandemic, Gender Budgeting is a promising Public Finance Management(PFM) strategy to address the disproportionate effects of pandemic on women. The appropriate institutional mechanisms and analytical matrices will be prepared by Dept of Finance in coordination with Planning and Development Department and Department of Social Welfare and women Empowerment.

There is no need to form an inter department committee(IDC) for Gender Budget. The respective Gender Cell's of the Department will function in the Gender concerns in their proposal and discuss with finance department during the annual Gender Budget Cell meeting.

In a clear distinction from the other budget initiatives that focus on the distributional impact of budgets, Gender responsive budgeting takes extreme care to understand the inherent differences in access to and control over resources and the bargaining power of men and women and tries to build in mechanisms and systems that can bridge these gaps."

The Gender Budgeting cell is to support the Finance Department in moving the Gender Budget Statement process from an **ex-post exercise to an ex ante process.**

Gender Mainstreaming

Gender mainstreaming is the process of assessing the implications for women and men of any planned action, including legislation, policies or programmes, in all areas and at all levels. It is a strategy for making women's as well as men's concerns and experiences an integral dimension of the design, implementation, monitoring and evaluation of policies and programmes in all political, economic and societal spheres so that women and men benefit equally, and inequality is not perpetuated. The ultimate goal is to achieve Gender Equality. Gender mainstreaming does not replace the need for targeted, women-specific policies and programmes or positive legislation, nor does it substitute for Gender units or Gender focal points.

Gender Budget Statement

Preparation of Gender Budget statement will be part and parcel of the preparation of regular budget. The present Gender Budget statement prepared by Finance Department may be enhanced with qualitative and quantitative indicators from the Gender Budget Cells of various Departments. No separate Budget will be presented for Gender Budget. No separate circulars, meetings, etc., will be conducted.

Preparation of Gender Budget Statement

The preparation of Gender Budget of the Department's include engendered budget circular, pre-budget consultation, sectoral reviews with a range of stakeholders including the representatives of social infrastructure, human capital and development groups, Gender budget statement, Gender inclusion in the Expenditure Finance Committee Memorandum, Annual reports, Outcome Budget, Results Framework Document. It is thus a cyclical process that assesses progress, recognizes success, identifies problems, and takes action where indicated.

Gender Budget Cell

Gender Budget cell is an institutional mechanism to facilitate the integration of Gender analysis into the Government budget, so as to tackle Gender imbalances, and promote Gender Equality.

Gender Budget cell need to be formed in each Department to perform such Gender analysis to review and identify schemes with Gender perspective in any development process of the Department. This may not necessarily require a revision of new/existing schemes, but placing a Gender lens on existing schemes.

Composition of Gender Budget Cell

One or two existing staff from the Budget Cell of the Department may be designated as Gender Cell. These staff will be given additional responsibility. The existing Budget Cell in the Department may be trained and sensitized to Gender Budgeting. No new creation of posts/Staff will be sanctioned to do this work. There is no strict necessity for the cell to be headed by a Deputy Secretary / Joint Secretary rank officer.

Functions of Gender Budgeting Cell

The functions of Gender Budgeting cell of each Department should be

- a) Identification of a minimum of three and maximum of six largest programmes (in terms of budget allocation) implemented by the Department and the major sub programme there under, with a view to conducting an analysis of Gender issues addressed by them.

- b) To Collect Data periodically to describe the situation of women and men initially and then to identify the reach of the delivery and impact of the programmes and projects subsequently. So that Gender Budgeting of the Department can be evidence based rather than based on myths or assumption.

Both Sex-disaggregated data (i.e) data that are given separately for males and females to show possible different patterns and Data on Gender issues like MMR or violence against women all required for planning and monitoring of projects and Budgets.

- c) To Conduct/commissioning performance audit (at the field level wherever possible) for reviewing the actual physical/financial target of the programmes.
- d) To organize meeting/discussion/consultation with Gender Budget Cell of the related Departments with the state.
- e) To suggest further policy interventions based on the findings.
- f) To participate in and organizing training/ sensitization/capacity building workshops or officials concerned with formulation of policy/programme implementation, Budget and accounts at the department level.
- g) To undertake initiatives/special measures to facilitate/improve access to services for women and their active participation in the decision making process at various levels.
- h) To disseminate best practices followed by those sectors of the department/department implementing schemes, which have done good work in analyzing the schemes/programmes for Gender perspective which have brought changes in policy/operational guidelines.
- i) To prepare a chapter on Gender perspective related to the sector/service covered by the Department and the impact of the existing / programmes and resources employed in meeting with the specific needs of women for reflecting the Department outcome/performance budget.
- j) To organize training programme on "Gender Budgeting" through the stake holders/organizations to realize the Indicator SDG 5.c.1 in Tamil Nadu.
- k) To capture the Budget allocations in the "Gender Budget statement" of the Department - 2022-23, to assess whether Budget allocation is adequate to implement the Gender responsive policy of the Department.

Terms of Reference

- a) Gender disaggregated data to be presented for the schemes implemented by the department. (Gender includes the non-binary classification). Mechanism to collect data periodically and reporting should be clearly defined by the Gender Budget Cell of the department with review format.
- b) All new schemes to pass through Gender checklist: A Gender analysis of all schemes and policies that are released from 2022-23 will be followed where it will be ranked under the Gender lens classification as - **Gender transformative, responsive, neutral, and blind**. Those that are blind are rejected and those that are neutral need to be suitably modified.
- c) Conduct a Gender responsive review of existing schemes in a time defined manner. First - identification of a minimum of three and maximum of five largest programmes (in terms of budget allocation) implemented by the Department and the major sub programme there under, with a view to conducting an analysis of Gender issues addressed by them for the first year and then for the subsequent years so that all old policies, schemes and programmes are also Gender aligned.
- d) To identify Monitorable indicators for each programme that will show improvements in women's access and coverage. Base line data on each new programme to be collected from 2022-23.
- e) Capacity building to all officials within the department who will be involved in preparing schemes so that gender sensitivity in planning is improved. Support can be provided by the Director of Social Welfare or by the Inter-Department Committee on Gender Budget.
- f) Prepare a Gender audit mechanism for the department and conduct periodic audits within the department. Prepare an Action Taken Report for the audit and incorporate Gender responsive strategies to address the gaps.
- g) prepare a section on Gender perspective related to Department and the impact of the existing / programmes and resources employed in meeting with the specific needs of women for reflecting the Department outcome/performance budget and incorporate as part of the policy notes.
- h) Periodical review of targets and achievements along with input and outcomes monitoring of Gender component in schemes may be prepared and Gender-disaggregated public expenditure benefit incidence analysis can also be done.

- i) Conducting/commissioning performance audit (at the field level wherever possible) for reviewing the actual physical/financial target of the programmes based on the Gender Budget statements and publish it every year. Reporting of achievements to Inter Department Committee.
- j) Gender justice could be explored along with Gender Equity and Equality as it addresses the root causes of the issues.
- k) The performance audit could be a Gender audit including reach, appropriateness, responsiveness, and quality of interventions.
- l) The Gender Budget Cell should also ensure that the proper budget analysis is done and if effects holistically rather than in silos.
- m) The documentation of the proceedings may be duly budgeted and incurred by the Department under a separate head.
- n) The necessary Government orders for the same may be initiated from the Department with the details of the Terms of Reference's of the Gender Budget Cell along with the officials to be involved in the cell based on the Government Order of the Department of Social Welfare and Women Empowerment.

ShambhuKallolikar
Additional Chief Secretary to Government

//Forwarded by Order//


8.7.2022
Section Officer.

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08.07.2022