STATE LEVEL CONSULTATION on "GENDER BUDGETING IN TAMILNADU"

Jointly Organised by SOCIAL WATCH-TAMILNADU and UN WOMEN-SOUTH ASIA

11, April 2017, Conference Hall, State Planning Commission, Chennai

Report

The objective of the consultation was to strategise Gender Budgeting in Tamilnadu, by enhancing knowledge about gender budgeting among various stakeholders.

The main resource person at the Consultation was Ms. Shrijna Dixon, Facilitator - Gender Responsive Budgeting, 'UN Women–South Asia'.

The chairperson of the consultation was Mr.S.Krishnan IAS, Principal Secretary, Planning, Development and Special Initiatives Department

The Consultation was facilitated by:

- 1. Mr. Anil Meshram IAS, Member Secretary, TN State Planning Commission
- 2. Dr. V. Amuthavalli, IAS, Director, Social Welfare Department
- 3. Mr. Sugato Dutt IFS, Head of Division-Land Use, TN State Planning Commission
- 4. Mrs. B. Jothi Nirmala IAS

The key discussants at the Consultation were the following:

- 1. Fr. John Kumar, Director, SW-TN
- 2. Mrs. Qudsia Gandhi IAS (Retd), Ex-Member, TN State Women Commission
- 3. Mr. Christodos Gandhi IAS (Retd), Member, Governing Body, SW-TN

The number of participants at the Consultation was 55, including Government Officials, civil society representatives and academicians. (*Please see Annexure–1 for participant list*)

After the initial introductions, Fr. John Kumar, Director, SW-TN, explained how, for SW-TN, with its over-arching framework of Social Equity Budgeting, Gender budgeting and the need to strategize it in TN are among its major concerns.

Ms. Shrijna Dixon presented an 'Overview of GRB in Tamilnadu'. The presentation spelt out the following points:

- o What is GRB?
- o Why GRB?
- o How to do GRB?
- What is GRB and What is not GRB?
- o GRB in India and GRB intervention plans.

(*Please see Annexure–2 for the detailed presentation*).

In the following session, Ms. Qudsia Gandhi and Mr. Christudoss Gandhi, functioning as moderators, enabled the participants to share their views and their suggestions and recommendations. (*Please see Annexure–3 for the key suggestions given by participants*)

Ms. Kamatchi, Senior Researcher, SW-TN, shared the information that Mr. Senthil Kumar IAS, Secretary (Expenditure), Finance Department, GOTN has been designated as the nodal person/agency to implement Gender Budgeting in the State.

Mr. S. Krishnan IAS, provided many innovative guiding principles to strategise Gender Budgeting in the State and cautioned against any rigid models that are in existence

At the end of the consultation, the following suggestions emerged:

- Gender Budgeting needs to be understood as part of a Gender Sensitive framework across the country.
- Social Welfare department should ensure concrete achievements in the sphere of gender empowerment.
- Every year the social welfare department should look through the budget allocation for each department for achieving the gender objectives.
- The process should be done in a cyclical basis where 10% of requirement for every department can be allocated, based on gender sensitivity.
- Every year, the required programmes need to recast, eliminating irrelevant ones and adding programmes that truly empower women.
- On reviewing of 20% programme, the State Planning Commission/ State Development Policy Council has a role to play.
- A statistical analysis based on a vulnerability mapping, has to be taken up to review the programmes regularly.

ANNEXURE 1: Participants List

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ANNEXURE 2

Gender Responsive Budgeting (GRB): An Overview

By Ms. Shrijna Dixon, Facilitator – GRB, UN Women South Asia

WHAT IS GRB?

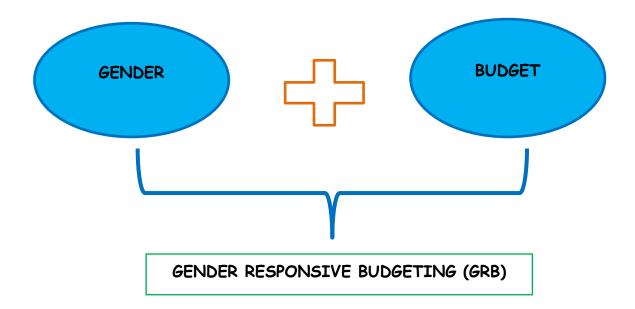
Gender Budgeting is a tool for Gender mainstreaming. Gender Budgeting is concerned with gender – sensitive formulation of legislation, policies, plans, programmes and schemes; allocation and collection of resources; implementation and execution; monitoring, review, audit and impact assistance.

WHY GRB?

GRB can be used to address the vulnerabilities faced by Women and girls. Clearly then, it is not only about the budget and it is not just a onetime activity. It is a continuous process that must be applied to all levels and stages of policy process. However, it recognizes that the budget is powerful tool that can reduce the vulnerability of Women and girls and transform their situation.

HOW TO DO GRB?

GRB is not a separate budget. All new Programmes, Projects and Schemes(PPS) for which the funds are requested should be viewed through the gender lens. Use of this format will encourage gender sensitivity and women's participation



DIFFERENCE BETWEEN WHAT IS GRB ABOUT? And WHAT GRB IS NOT ABOUT?

WHAT GRB ABOUT?

- GRB Initiatives are diverse efforts aimed at making government's planning, budgeting & auditing contribute to gender equality
- It analyses differential impact of policies and budgets on women and men as well as on other axes of social discrimination

WHAT GRB IS NOT ABOUT?

- Not a separate budget for women;
- Not about spending the same on women and men;
- Not just about assessing programmes targeted specific

GRB IN INDIA: GOVERNMENT POLICIES AND PROGRAMMES

Eighth Plan (1992-1997)	Government of India (GoI) acknowledged the need for committed resources to advance Gender Equality and Women Empowerment measures. No reference to how this could be achieved- silent on strategy
Ninth Plan (1997- 2002)	Introduced the Women's Component Plan (WCP) - both the Centre and State governments to ensure that not less than 30 per cent of the funds/benefits from all development sectors flowed to women's programmes. Recognized not only the importance of committed investments but also indicated the minimum criterion.
Tenth Plan (2002-2007)	Linked the concepts of WCP and GRB Charted another major shift to look beyond 30 per cent allocations and beyond plan outlays. GRB was officially adopted and institutionalized by the GoI in 2005-06, with the introduction of the Gender Budget Statement (GBS). The GBS reflects the quantum of budgetary allocations for programmes/schemes that substantially benefit women.
Eleventh Plan (2007-2012)	Centre staged GRB as an important strategy for gender equality. GRB should happen across the board and across sectors. State governments were also directed to institutionalize GRB. The WCP was eventually replaced by GRB.
Twelfth Plan (2012-2017)	Underscores the need for institutionalizing GRB with greater visibility. Highlights the need for Gender Audit

GENDER BUDGET STATEMENT

- It is being produced as part of the state budget every year (11 States).
- Gender Budget Statement was introduced in the Union Budget in 2005-06.

The GBS is divided into two parts:

PART A: Details schemes in which 100 percent allocations are for women.

PART B: Reflects schemes where the allocations for women constitute at least 30 per cent of the provisions.

GENDER BUDGET CELL

They have a critical role to play during the budget preparation stage, in identifying the benefits that can accrue to women from different programmes and schemes and in prioritizing programmes and schemes that benefit women, especially those who are most vulnerable.

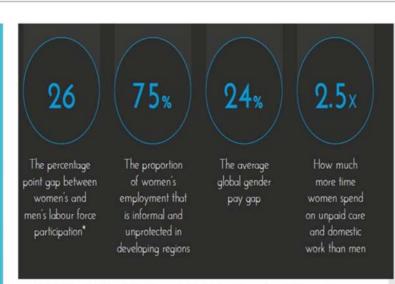
CAPACITY BUILDING

Capacity building of gender budgeting cells at the centre and in the states is being facilitated by MWCD(Ministry of Women and Child Development) to help prioritize programmes and schemes that benefit women, use the five step framework of gender budgeting.

The Context

- ☐ Chronic underinvestment persistent obstacle to achieving gender equality.
- Estimated a global gender funding gap to the tune of USD\$ 73 billion and USD\$ 83 billion a year in low—income countries in the context of the MDGs. (Diane Elson and Caren Grown)
- ☐ Convergence of thinking and commitments made on the global stage to financing for gender equality
- Beijing Platform for Action: Full and effective implementation of the Platform for Action, will require ... the integration of a gender perspective in budgetary decisions on policies and programmes, as well as the adequate financing of specific programmes
- Addis Ababa Action Agenda: "transformative actions," .. "and mainstreamed, targeted, and prioritized financing from all sources, public and private, domestic and ODA, and at global, regional, national and local levels"
- SDGs: "a significant increase in investments to close the gender gap and strengthen support for institutions in relation to gender equality ..."

The reality of gender equality in our times



BPFA + 20, SDGs, AAAA: "a significant increase in investments to close the gender gap and strengthen support for institutions in relation to gender equality ..."

Progress of Worlds Women, Ul



women Duration of Work

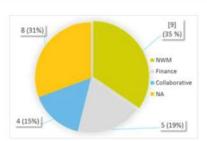


WOMEN E

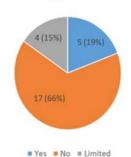
Key actors: Leaders inside Govt.

- Different actors bring their unique strengths to the process
- Finance plays a central role to operationalize GRB
- Women's machinery provides expertise, training, handholding.
- Planning can provide the oversight and linkages to macro level planning.
- Collaborative leadership
- Mechanisms for collaborative leadership (Nepal, Indonesia)
- Mechanisms: How effective?
- Gender Focal Points/Cells/ Task
 Force/Committee

(Cambodia example cited as best practiceconvening, purposive planning etc.)



MPs are engaged in GRB work



Budget Making Cycle and GRB intervention points

 Sensitize audit officials on gender considerations

2. Gender Audits

Formulation Stage 1.Assess new policies and existing ones for gender impact2.Gender Focal Points3.Budget Call Circular

4.Gender Budget Statements

5.Pre Budget Consultation on gender6.Participatory Budgeting

Audit Stage

Periodic Monitoring
Gender evaluation studies

Examples include
Track Procurement—
Procurement Monitoring
Track Expenditure— PETS

Track Outputs-Social Audits
Track Outcomes-Citizens Report

Implementation Stage Legislation Stage

 Demystification of budgets and analysing them from a gender lens
 Working with Committees of the

National Assembly 3.Influencing questions and debates in the National Assembly

4.Influencing the Media



Gender Budget Statements Gender Budget Cells

Capacity Building

Expenditure
Finance
Committee
Memorandum

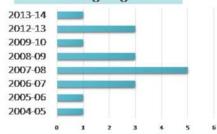
EFC

- •EFC memorandum for Original Cost Estimates and Revised Cost Estimates was bereft of any measure to assess the gender responsiveness of proposed intervention.
- •Additional Item (5) requires information on:
- •(a) specific objectives of the scheme relating specifically to women; and
- $\bullet (b)$ In case the proposal has gender components, information on the following;

	% of total expenditure on this component
Component 1	
Component 2	
Component 3	

Some overall trends

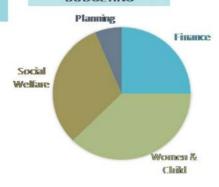
Official adoption of Gender Budgeting



- 19 States & UTs adopted gender budgeting.
- Official adoption: Mention in state policy/budget speech. Formal processes followed much later (Odisha, UP, Karnataka)

Source: Data gathered from MWCD

2. LOCATION OF GENDER BUDGETING



- Nodal agencies for GB usually WCD (38%) closely followed by Department of Social Welfare (31%) and Department of Finance (25%).
- Department of Planning & Coordination is the nodal agency for GB only for Nagaland.

Gender Sub Plans at District level: Rajasthan

- Gender Sub Plans at the
District level were prepared
for Pali and Ajmer on a pilot
basis. The modalities of
developing gender sub plans
for all districts is underway.
- High level committee in 2009
on empowerment of women
and the girl child: Headed by
the CS with PS —
Finance, Planning, WCD.

Monitoring and Coordination of gender budgeting initiatives: MP:

A Monitoring Committee formed in January 2014 to oversee and coordinate GB efforts. Comprises following members: PS/Secretary of Departments of Planning, Finance and DWCD. The Commissioner, Directorate of Women Empowerment serves as the Secretary with the Additional Chief Secretary, Department of Rural Development and Panchayati Raj as the chair.

Key policy directives issued.

Coordinated effort: Karnataka

Gender Budget Cell, Department of Finance prepares the Gender Budget Statement. The Department of Planning monitors the implementation of schemes using Monthly Programme Implementation Calendar — a planning and expenditure monitoring tool. The DWCD in collaboration with the Planning Department monitors Karnataka Mahila Abhivruddhi Yojane and GB.

Some efforts:

Engendering Planning: Kerala

Workshop on Gender Budgeting-Making it Feasible through Plan Write-ups in October 2009 to provide Department officials with guidelines for making gender sensitive write-ups in respect of schemes in women related and unrelated sectors. One major scheme planned for 2010-11 is "Women Friendly Infrastructure", both physical and social, cutting across many Departments -

Transport, PWD, Power, Police, IT, Science and Technology, Housing, Health and Social Welfare (Rs.40 cr). No. of depts. with women specific section 10 in 2009-10 to 17 in 2010-

3. Key strategies: research and capacity building

- "Gender appraisals of select departments (Rajasthan), gender analysis of budgets (Gujarat), independent assessments of gender budgeting efforts at the state level (CBGA, UN agencies).
- Several capacity building workshops by MWCD on GB.
- Some states have produced manuals, brochures etc., on GB, in local languages.

4. Institutionalisation processes

- State level committees constituted (MP, Rajasthan, Nagaland)
- Gender Budget Cells formed in line departments (Himachal Pradesh: 52
 Departments, Tripura: 18
 Departments, MP).
- Gender desks in every department (Rajasthan).
- Nodal officers designated for gender budgeting (Gujarat).
- No formal mechanism: Uttar Pradesh, Jharkhand, Manipur, La kshadweep, Sikkim.

5. GBS: the most commonly used tool Gender **Budget Statements** being produced as part of the RAJASTHAN state budget every year (11 States). Framework of the Union Government followed by most states (MP, Karnataka, Bihar, Chhattisgar h) Plant B: 301-70 % provisions for women Plant At Schemes in which 100% alllocations are for 948T C: 10-30% provisions for women Plant Bt. Air Renail (2006). PART Dr. <10% provisions for women.



Gender Budget Statement was introduced in the Union Budget in 2005-06.

The GBS is divided into two parts:

PART A: Details schemes in which 100 percent allocations are for women.

PART B: Reflects schemes where the allocations for women constitute at least 30 per cent of the provisions.

PART A - 100% Women specific programmes

(In crores of Rupees)

		20	09-2010 Bud	dget	20	09-2010 Re	vised	201	0-2011 Budg	jet
MI	NISTRY/DEPARTMENT	Plan	Non-Plan	Total	Plan	Non-Plan	Total	Plan	Non-Plan	Tota
	Demand No.2									
	Department of Agricultural Research									
	and Education									
1	Directorate of Research on Women in									
	Agriculture, Bhubneswar	3.76	1.43	5.19	3.66	1.43	5.09	3.67	1.50	5.17
2	All India Co-ordinated Project on Home									
	Science, Bhubneswar	6.46		6.46	6.46	***	6.46	6.84		6.84
	Total	10.22	1.43	11.65	10.12	1.43	11.55	10.51	1.50	12.01

STATEMENT 20

GENDER BUDGET

(In crores of Rupees)

		20	09-2010 Bud	iget	20	09-2010 Re	vised	2010	0-2011 Bud	get
M	NISTRY/DEPARTMENT	Plan	Non-Plan	Total	Plan	Non-Plan	Total	Plan	Non-Plan	Tota
		PART	B-30% Won	nen specif	fic progra	immes				
	Demand No.1									
	Department of Agriculture and									
	Cooperation									
1	Technology Mission on Cotton	27.00	***	27.00	16.80		16.80	16.80		16.80
2	Jute Technology Mission	3.30	***	3.30	2.70		2.70	3.00		3.00
3	Integrated Oilseeds/Oilpalm/									
	Pulses and Maize Development	70.50	***	70.50	138.00	***	138.00	105.00		105.00
4	Treeborne oilseeds	2.40	***	2.40		***				***
5	Support to State Extension Services	89.40	***	89.40	56.69		56.69	75.00		75.00
6	National Food Security Mission	330.00		330.00	322.20	***	322.20	405.00		405.00
7	Extension Support to Central Institutions	3.60	***	3.60	4.60		4.60	5.03		5.03
8	Mass Media Support to									
	Agricultural Extension	26.10	***	26.10	29.12		29.12	30.00		30.00
9	Establishment of Agri-Clinic and									
	Agri-business Centres	3.00	***	3.00	1.71	***	1.71	3.00		3.00
	Total	555.30	***	555.30	571.82		571.82	642.83		642.83

Nepal

GRB classification criteria

No.	Indicators	Score
1	Women's participation in formulation and implementation of the program	20
2	Women's capacity development	20
3	Women's share in the benefit	30
4	Promoting employment and income generation for women	20
5	Qualitative improvement of women's time use or reduced workload	10
	Total	100

Directly Gender Responsive (1)	Indirectly Gender Responsive (2)	Neutral (3)
=>50%	>20% to <50%	<20 %

	Fiscal Year	Directly Res NPR Bil (%)	Indirectly Res NPR Bil (%)	Neutral NFR Bil (%)	Total NPR Bil
H	2007/08	19.09 (11.30)	56.03 (33.16)	93.87 (55.54)	169
	2008/09	32.91 (13.94)	83.58 (35.41)	119.53 (50.64)	236
	2009/10	49.46 (17.30)	104.16 (36.43)	132.32 (46.27)	286
-	2010/11	60.61 (17.94)	122.65 (36.30)	154.64 (45.76)	338
t	2011/12	73.33 (19.05)	176.21 (45.78)	135.35 (35.17)	385
t	2012/13	87.08 (21.51)	178.63 (44.13)	139.11 (34.36)	405
r	2013/14	112.51 (21.75)	227.29 (43.94)	177.40 (34.31)	517
	2014/15	135 (21.93)	279 (45.04)	204 (33.03)	618
	2015/16	182 (22.27)	393 (47.98)	244 (29.75)	819

6	5	4	3	2	1
Amount Denied to Women [Col3—Col 4]	% of share for women with regard to Total State Plan Budget Outlay Column 2 Vo 4	Expenditure for Women as found in Budget Link Book	Share due to women (Min.30% as per WCP)	Total State Plan - Budget Outlay	Year (Accounts)
1088.41	3.14	127.37	1215.78	4052.60	1997-1998
1208.94	3.13	141.09	1350.03	4500.09	1998-1999
1478.94	2.68	145.18	1624.12	5413.75	1999-2000
1598.16	2.43	144.02	1742.18	5807.26	2000-2001
1439.84	2.93	155.84	1595.68	5318.90	2001-2002
1512.16	4.11	240.16	1752.32	5841.05	2002-2003
1884.15	3.42	242.34	2126.49	7088.30	2003-2004
2198.28	3.47	287.47	2485.75	8285.84	2004-2005

Movingforward



5 concrete proposals:

- Purposive gender planning
- Lets explore other tools
- Expanding efforts from state to district and local levels (Fourteenth Finance Commission)
- More effective monitoring of GB
- Linking to outcomes is important.



Indicator 5 c.1: Percentage of countries with systems to track and make public allocations for gender equality and women's empowerment



ANNEXURE 3

There were few suggestions by the participants for the development of GRB. They are listed below

- Gender sensitizing courses for higher officials like police, Doctors, Professors etc.,
- Gender cells should also focus on special budget allocation for women farmers.
- Loan for micro/ small scale entrepreneurs.
- Various departments like Finance, Social Welfare, Nutrition etc., should be interconnected and single window for women's schemes should be formulated.
- Most of the school dropouts in higher education were caused due to lack of water and sanitation. Hence proper consideration should be provided.
- To create new entrepreneurship programme by integrating universities and educational institutes.
- Work from home options should be given for working women.
- Specific schemes/programmes should be refined for the women farmers and fisher women.

APPENDIX



Presentation by Ms.Shrijna Dixon & suggestions given by Mr.S.Krishnan IAS



Suggestions were given by Mr.S.Krishnan IAS on Strategizing GRB in TN



Sharing by Ms.Qudsia Gandhi IAS (Retd)



Suggestion given by participants for strategizing GRB



Suggestions given by participants for strategizing GRB

